#### REGIONAL POLICY DIALOGUE ON BUILDING A CARIBBEAN PATHWAY FOR

#### DISASTER RESILIENCE IN THE CARIBBEAN DISASTER EMERGENCY MANAGEMENT

**AGENCY (CDEMA) PARTICIPATING STATES** 

JULY 2 – 3, 2018 MONTEGO BAY, JAMAICA

Presented by Ronald Jackson - Executive Director





## 2017 ATLANTIC HURRICANE SEASON: TROUBLE IN THE TROPICS...



#### 17 named storms:

- 10 of which became hurricanes
- 6 developed into major hurricanes.
- 2 major category 5
   hurricanes impacted
   a total of nine (9)
   CDMEA PSs



### THE IMPACT - CONTEXT

- Level of threat unprecedented in the CDEMA System three (3) tropical cyclones & two (2) Category 5
- Nine (9) states impacted; five (5) significant or catastrophic impacts – Level 2 & 3
- Irma Direct Impact on Barbuda, British Virgin Islands; Maria Direct Impact on Dominica
- Physical dislocation of population and migration
- 37 Fatalities in CDEMA Participating States



## THE IMPACT - CONTEXT

Three CAT 5 hurricanes in two weeks, equaling second highest strength on record and strengthening over a short time period 100%
Population
Affected

**Losses 10-226% GDP** 

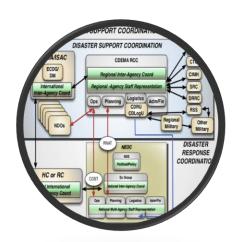


### THE IMPACT - CONTEXT

- Percentage of Population Affected
  - 100% in BVI, Dominica and Barbuda (Mandatory Evacuation)
- Access to Basic Needs Severely Impacted:
  - Food supply
  - Housing Barbuda 99% of building stock damaged (1084 structures); Dominica - 98% roof damage
  - Electrical and Water utilities significantly impacted
    - Dominica; BVI 100% disruption to power distribution
- Psychological impact on Population (Including Security Personnel)



## LESSONS EMERGING FROM 2017 HURRICANE EVENTS















## **LESSONS**

Need for enhanced response capacity for multiple and catastrophic events

Importance of building standards, codes, enforcemen, land use and land managementt

Engage in perpetual readiness, particularly for fast onset hazards

Recognize vulnerabilities, especially for young children and provide measures to treat them

Need for enhancements in understanding spatially the risk exposure, vulnerability and hazard interface

Huge Gaps in Adequate
Disaster Risk Management
Financing remains





Resilient States · Safer Lives



Regional Forum on Building a Caribbean Pathway for Disaster Resilience in the Caribbean Disaster Emergency Management Agency (CDEMA) Participating States

Montego Bay, Jamaica | July 2 - 3, 2018









21 November 2017 • UN Headquarters, New York

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## CONTEXT FOR THE DIALOGUE

- The Outcome of the September Hurricanes
- The Donor Conference in New York
- The Intercessional Meeting of the Heads of Government
  - Need to Define a Common Vision of Resilience in the Caribbean Community
  - Take stock of the contributions of the Institutions of the community past, present and future
  - Harmonization of these efforts (nationally and regionally)



## GDP LOSSES FROM HURRICANE AND FLOOD IMPACTS 2004-2017

Year	Event	Country	Losses (US \$ Millions)	%GDP
2004	Ivan	Grenada	889	200
2004	Ivan	Jamaica	575	8
2007	Dean	Jamaica	329.34	10
2007	Dean	St. Lucia	6.4	1.2
2010	Tomas	St. Lucia	110.89	14
2012	Sandy	Jamaica	107	0.8
2013	Trough	Dominica		
2013	Trough	St. Lucia	99.88	8.3
2013	Trough	St. Vincent	108.3	15
2015	TS Erika	Dominica	483	96
2017	Maria	Dominica	1.313	225
2017	May Rains	Jamaica	>20	-

## **ALL TOO FAMILIAR STORY**

#### Direct impacts:

 increased critical infrastructure damage; **Economic Sectors** Disrupted, ; higher operating expenses business interruptions large social sector losses, additional emergency preparedness requirements

#### Indirect societal impacts:

 Risk to future socioeconomic development; especially where loss and damages are similar to GDP



### **DEFINING RESILIENCE**

- \* Resilience connotes being able to bounce forward quickly in a manner that reduces susceptibility (increased liability to additional harm) to the impact of the same hazard.
- Resilience ensures that lives and livelihoods are protected and assets safeguarded.
- ❖ Increasingly, communities must account for the effects that Climate Change may have on their ability to spring back. The inclusion of climate change considerations into development programming will allow countries to remain on their projected paths by minimising economic and environmental losses, thereby ensuring greater sustainability (CDEMA, 2013).



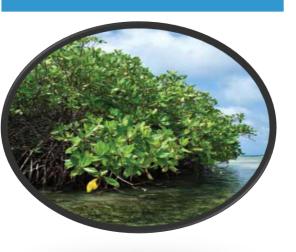


## **PILLARS OF RESILIENCE**

## **Safeguarding Infrastructure**



## **Economic Diversification**



Social
Protection for
the Most
Vulnerable



**Environmental Protection** 



**Operational Readiness** 



#### ON THE ROAD TO RESILIENCE

- Pursue a Comprehensive and Integrated Risk Management Agenda where Climate Change and Variability is part of the mainstreamed discussion on Managing Risk
- ❖ Development Resilience Promote Risk Informed and Risk Sensitive Development Strategies Pursue Sound Recovery Planning – "Balancing the "urgent with the important" – move beyond the rhetoric of "building back better"
- Greater investment will be required to limit future such impacts in the near term and beyond
- Create an enabling environment incentives and disincentives that foster appropriate development practices

## TRANSFORMATIONAL OPPORTUNITY/ MOMENT

Balance
National
Actions to
focus on
existential risk
and challenges
ahead

Harmonize National Plans for CDM/SDG's/C CA

Resilience advanced at Sector level through integration into policy and practice at Sector level

Leverage the opportunities of climate mitigation interventions to sustain resilience building agenda

Modernizing Development Planning and Approval Process Advance
Disaster Risk
Management
Policy and
Legislation

Harmonizing
Financing
towards an
integrated action
plan to reduce
risk, vulnerability
and exposure and
sustain national
development
gains

Debt Reduction/F orgiveness/ Swaps

Redefine Development Paradigm for SIDS and Low Lying Coastal States



## **THE CDM STRATEGY 2014-2024**

#### Regional Goal: Safer more resilient and sustainable Caribbean States

#### Institutional Strengthening

DM Organizations (national and regional) Strengthened for Supporting and monitoring the advancement of DRM

CDM Integrated into policy, strategy, legislation

**Development Partner Programming** aligned

Strengthened Coordination for preparedness, response and recovery

> Adequate resourcing of CDM Programming

Gender

#### **Knowledge Management**

Regional Network for Risk Informed **Decision Making** 

Integrated System for fact based decision making at all levels

Incorporation of Community and Sector Knowledge in Risk Assessments

Education and Training materials, standardized, improved and applied

#### Sector Integration

Strategic Disaster Risk Management **Programming for Priority Sectors** 

Hazard Information integrated into development planning and programming for priority sectors

Incentive programs developed and applied for the promotion of risk reduction/CCA in infrastructure investment

#### Community Resilience

Standards for safe communities developed and applied

Community Based Disaster Management Capacity built/strengthened

Community EWS integrated, improved and expanded

Community Livelihoods safeguarded

Climate Change Information Communication **Technology** 

Environmental Sustainability





## **ENABLING RESILIENCE**

Finance and Economics

Physical and Environmental Planning

Agriculture

**GOVERNANCE, COORDINATION AND PARTNERSHIPS** 

Education

**Tourism** 

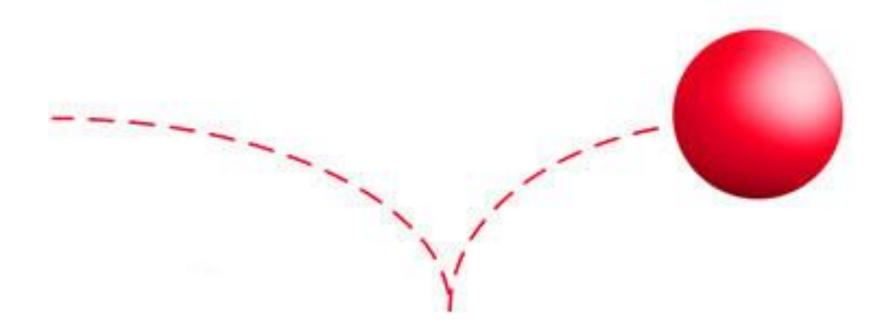
**Civil Society** 

Health



## REFINING RESILIENCE

# Resilience



### **EXISTING REGIONAL RESILIENCE FRAMEWORKS**

#### ❖ CDM since 2001:

- 1. Institutions with Capacity to deliver CDM
- 2. Knowledge managed and applied for fact based decision making
- 3. Disaster Resilience in Key Economic Sectors
- 4. Operational Readiness at all levels
- 5. Community Resilience enhanced for the most vulnerable
- 6. Established and understood nexus between CCA and DRR with Harmonized Governance towards the Delivery of Development Resilience
- 7. Resource Allocation that underpins delivery of the Strategy Results



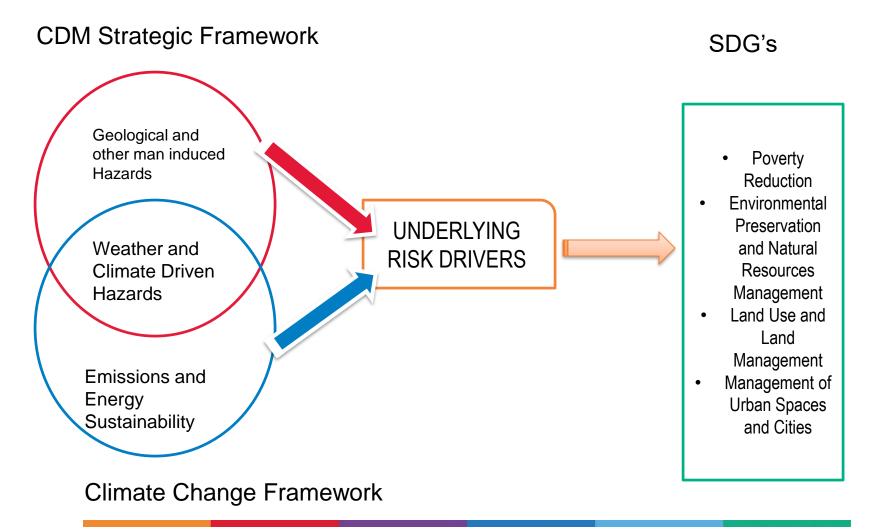
## **EXISTING REGIONAL RESILIENCE FRAMEWORKS**

## Climate Change Framework since 2009

- Four main strategies:
- Mainstreaming Climate Change Adaptation into the Sustainable Development Agenda
- 2. Promoting activities to reduce greenhouse gas emissions through energy efficiency, conservation and switching to renewables
- 3. Encouraging actions to reduce vulnerability of natural and human systems to the impact of Climate Change
- 4. Promoting actions to derive social, economic and environmental benefits through the prudent management of Standing Forests



## RESILIENCE RELATED AGENDAS





## WAY FORWARD

- Establish ex-ante mechanism for financing response
- Ensure financing support model places regional institutions in the drivers seat – competition (real and/or perceived) undermines the system
- Embrace investment in operational readiness and response as a Climate Change Adaptation measure
- Leveraging development financing to address risk reduction and strengthening of national capacities.
- Focus on programs that address the underlying risk drivers under the SDG Agenda



### **CHALLENGES**

- Capacity of National and Regional Institutions
  - Public Sector transformation required
  - Limited Leadership
  - Limits of confidence
- Access to Sustainable Financing
  - Core as well as programme financing
- Uneven Political Support
- Competing interests and priorities
   Regional Competition and overlap

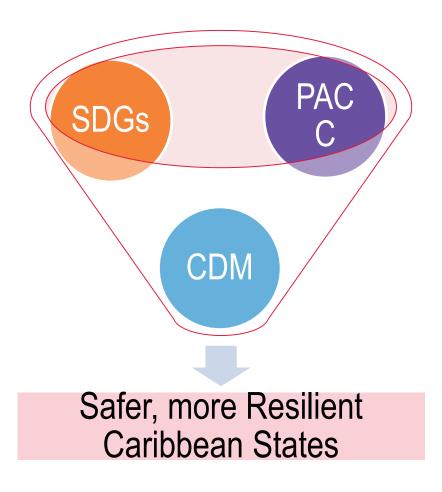


### **CHALLENGES**

- "Silos or stovepipes"
- Lack of integrated planning
- Absence of results management and budgeting and linkage to National Development Plan
- Capacity/Capacity Distribution
- Enforcement and Legal Systems
- Financing including coordination of financing opportunities



## TRANSFORMATIONAL OPPORTUNITY





## **KEY QUESTIONS TO ANSWER**

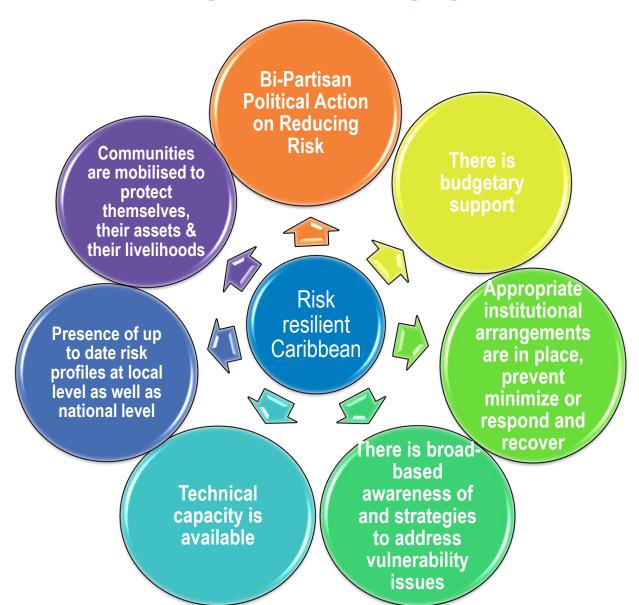
## In defining the next steps:

- Is there a need to review or realign the Regional Strategic Agenda?
- How should member states best tackle the multiple regional and global interface to tackle the resilience agenda? – Integrated national strategy?
- How does the Community's Institutions support this process nationally?
  - What is the value added we can provide given states variability in resources?
- Are we structured and resourced appropriately to deliver on the Regional Agenda?





#### **A RESILIENT REGION**



#### **REGIONAL GOAL**

Safer, more resilient and sustainable CDEMA Participating States through Comprehensive Disaster Management

## **CDM PRIORITY AREAS**



PRIORITY AREA 2(PA 2)

Increased and sustained knowledge management and learning for CDM

PRIORITY AREA 3(PA 3) Improved integration of

CDM at sectoral levels

PRIORITY AREA 4(PA 4)

Strengthened and sustained community resilience



#### **REGIONAL OUTCOMES**

Regional Outcome 1.1 (RO1.1) National Disaster Organizations and CDEMA CU are strengthened for effective support of the implementation, monitoring and evaluation of CDM in Participating States

Regional Outcome 1.2 (RO1.2) CDM is integrated into policies. strategies and legislation by Participating States

Regional Outcome 1.3 (RO1.3) Development Partners' programming aligned to CDM programming and priorities

Regional Outcome 1.4 (RO1.4) Strengthened coordination for preparedness, response and recovery at the national and regional levels

Regional Outcome 1.5 (RO1.5) CDM programming is adequately resourced

Regional Outcome 2.1 (RO2.1)

Regional Disaster Risk Management Network for informed decision-making at all evels improved

Regional Outcome 2.2 (RO2.2)

Integrated systems for fact-based policy and decision making established

Regional Outcome 2.3 (RO2.3)

Incorporation of community and sectoral based knowledge into risk assessment improved

Regional Outcome 2.4 (RO2.4) Educational and training materials for CDM standardized, improved and applied in the region

Regional Outcome 3.1 (RO3.1)

Strategic Disaster Risk Management programming for priority sectors improved

Regional Outcome 3.2 (RO3.2)

Hazard information integrated into development planning and work programming for priority sectors

Regional Outcome 3.3 (RO3.3)

Incentive programmes developed and applied for the promotion of the risk reduction/ CCA in infrastructure investment in priority sectors

Regional Outcome 4.1 (RO4.1) Standards for safe communities

developed, agreed and applied

Regional Outcome 4.2 (RO4.2)

Community-based Disaster Management capacity built/ strengthened for vulnerable groups

Regional Outcome 4.3 (RO4.3)

Community Early Warning Systems. integrated, improved and expanded

Regional Outcome 4.4 (RO4.4)

Community Live ihoods safeguarded and strengthened through effective risk management

#### **CROSS-CUTTING THEMES**

GENDER **CLIMATE CHANGE**  INFORMATION & COMMUNICATIONS **TECHNOLOGY** 

**ENVIRONMENTAL** SUSTAINABILITY

## **THANK YOU!**

